July 1, 2018

The Honorable Rick Scott, Governor
The Honorable Pam Bondi, Attorney General
The Honorable Jimmy Patronis, Chief Financial Officer
The Honorable Adam Putnam, Commissioner of Agriculture

Dear Governor Scott, General Bondi, CFO Patronis, and Commissioner Putnam:

Pursuant to the Rules of Executive Clemency, attached is the eighth annual report required by Rule 18 - "Collection of Statistics and Evaluation of Clemency Action."

This report provides information on the status of individuals whose rights were restored for the previous two calendar years, including recidivism statistics and evaluative data. The felon population reviewed and subsequent data measured includes those individuals whose civil rights were granted during the reporting period and are identified in the clemency database.

If you have any questions regarding the content of this report, please contact me at your convenience at 850-487-1980.

Respectfully,

Melinda N. Coonrod
Chairman

Cc:
John Heekin, Deputy Chief of Staff, Executive Office of the Governor
Carolyn Snurkowski, Associate Deputy Attorney General, Legal Affairs
Robert Tornillo, Director, Cabinet Affairs, Financial Services
Kyle Troop, Senior Attorney, Agriculture and Consumer Services
RESTORATION OF CIVIL RIGHTS
RECIDIVISM REPORT FOR 2016 AND 2017

Presented to the Florida Board of Executive Clemency

July 1, 2018

FLORIDA COMMISSION ON OFFENDER REVIEW
A Governor and Cabinet Agency Created in 1941
FLORIDA COMMISSION ON OFFENDER REVIEW

The Commission acts as the investigative and administrative arm of the Board of Executive Clemency.

Mission Statement
To Ensure Public Safety and Provide Victim Assistance
Through the Post Prison Release Process

Commissioners
Melinda N. Coonrod, Chairman
Richard D. Davison, Vice Chairman
David A. Wyant, Secretary

Office of Executive Clemency
Julia McCall, Coordinator

Office of Clemency Investigations
Stephen Hebert, Director
REPORT OVERVIEW

Introduction

Pursuant to Rule 18, Rules of Executive Clemency, the Office of Executive Clemency, the Florida Commission on Offender Review, and the Florida Department of Corrections are directed to provide annually, beginning July 1, 2011, and each year thereafter, a report on the status of individuals whose rights were restored for the previous two calendar years, including recidivism statistics and evaluative data.

Rule 18 states:


The Office of Executive Clemency, in conjunction with the Florida Commission on Offender Review and Department of Corrections, shall collect and submit to the Clemency Board an annual written report providing statistics and evaluations regarding the status of those individuals whose rights were restored during the previous two calendar years. The first report shall be filed on July 1, 2011.”

This report provides data on the number of individuals whose civil rights were restored during calendar years 2016 and 2017, along with data indicating the number and percentage of these individuals that have reoffended by committing a new felony conviction subsequent to the date their civil rights were granted by the Clemency Board.

Methodology

TABLE I
All individuals whose civil rights were granted during the reporting period were identified in the Florida Commission on Offender Review’s Management of Application for Clemency (MAC) database and are included in this report.

TABLE II
The definition of “reoffend” for this table is any individual who has been convicted of a new felony offense and has returned to the custody of the Florida Department of Corrections (FDC), the Federal Bureau of Prisons, a Florida county jail, or another out-of-state entity, subsequent to the date their civil rights were granted by the Clemency Board.

All individuals whose civil rights were granted during the reporting period were reviewed by Commission staff to determine if any new felony convictions occurred subsequent to the date an individual’s civil rights were granted. Criminal histories for each individual were reviewed by running queries in three criminal justice databases between June 1-18, 2018. The databases utilized were the Florida Crime Information Center/ National Crime Information Center (FCIC/NCIC), the Corrections Data Center (CDC), and the Comprehensive Case Information System (CCIS).

TABLE III
The definition of “reoffend” for this table is any individual who has returned to the custody of the Florida Department of Corrections (FDC) subsequent to the date their civil rights were granted by the Clemency Board.

All individuals whose civil rights were granted during the reporting period and are identified by a FDC Number in the MAC database were cross-referenced against the FDC database on June 4, 2018. Some individuals in the MAC database do not have a FDC Number if they only had an out-of-state or federal felony conviction, or a felony conviction which resulted in service of a county jail sentence.

1 Florida Rules of Executive Clemency, Rule 18, revised March 9, 2011, effective March 9, 2011.
### TABLE I

**PERSONS GRANTED RCR**  
Calendar Years 2016 and 2017

<table>
<thead>
<tr>
<th>CLEMENCY TYPE</th>
<th>PERSONS GRANTED RCR IN 2016</th>
<th>PERSONS GRANTED RCR IN 2017</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Restoration of Civil Rights</td>
<td>474</td>
<td>518</td>
<td>992</td>
</tr>
</tbody>
</table>

### TABLE II

**PERSONS REOFFENDING WITH NEW FELONY CONVICTION**  
Calendar Years 2016 and 2017

<table>
<thead>
<tr>
<th>CALENDAR YEAR GRANTED</th>
<th>TOTAL PERSONS GRANTED RCR</th>
<th>TOTAL PERSONS REOFFENDING WITH NEW FELONY CONVICTION</th>
<th>PERCENTAGE OF PERSONS REOFFENDING WITH NEW FELONY CONVICTION</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016</td>
<td>474</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>2017</td>
<td>518</td>
<td>1</td>
<td>0.2%</td>
</tr>
<tr>
<td>Total</td>
<td>992</td>
<td>1</td>
<td>0.1%</td>
</tr>
</tbody>
</table>

### TABLE III

**PERSONS RETURNED TO FDC CUSTODY BY REPORT YEAR AND CURRENT YEAR**

<table>
<thead>
<tr>
<th>RCR RECIDIVISM REPORT YEAR</th>
<th>CALENDAR YEARS</th>
<th>PERSONS GRANTED RCR</th>
<th>PERSONS RETURNED TO FDC CUSTODY AT TIME OF ORIGINAL REPORT</th>
<th>PERCENTAGE AT TIME OF ORIGINAL REPORT</th>
<th>PERSONS RETURNED TO FDC CUSTODY AS OF 6/4/18</th>
<th>PERCENTAGE AS OF 6/4/18</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jul 01, 2011</td>
<td>2009-2010</td>
<td>30,672</td>
<td>3,406</td>
<td>11.1%</td>
<td>9,230</td>
<td>30.1%</td>
</tr>
<tr>
<td>Jul 01, 2012</td>
<td>2010-2011</td>
<td>5,771</td>
<td>651</td>
<td>11.3%</td>
<td>1,684</td>
<td>29.2%</td>
</tr>
<tr>
<td>Jul 01, 2013</td>
<td>2011-2012</td>
<td>420</td>
<td>0</td>
<td>0.0%</td>
<td>4</td>
<td>1.0%</td>
</tr>
<tr>
<td>Jul 01, 2014</td>
<td>2012-2013</td>
<td>911</td>
<td>1</td>
<td>0.1%</td>
<td>11</td>
<td>1.2%</td>
</tr>
<tr>
<td>Jul 01, 2015</td>
<td>2013-2014</td>
<td>1,131</td>
<td>3</td>
<td>0.3%</td>
<td>17</td>
<td>1.5%</td>
</tr>
<tr>
<td>Jul 01, 2016</td>
<td>2014-2015</td>
<td>989</td>
<td>4</td>
<td>0.4%</td>
<td>9</td>
<td>0.9%</td>
</tr>
<tr>
<td>Jul 01, 2017</td>
<td>2015-2016</td>
<td>901</td>
<td>2</td>
<td>0.2%</td>
<td>2</td>
<td>0.2%</td>
</tr>
<tr>
<td>Jul 01, 2018</td>
<td>2016-2017</td>
<td>992</td>
<td>2</td>
<td>0.2%</td>
<td>2</td>
<td>0.2%</td>
</tr>
</tbody>
</table>

*THE FLORIDA RULES OF EXECUTIVE CLEMENCY WERE AMENDED ON MARCH 9, 2011, TO INCLUDE ELIGIBILITY CRITERIA FOR RESTORATION OF CIVIL RIGHTS.*
DATA GRAPHS

PERSONS GRANTED CIVIL RIGHTS THAT WERE RETURNED TO FDC CUSTODY*

- 3,406
- 651
- 0
- 1
- 3
- 4
- 2
- 2

*AT TIME OF ORIGINAL REPORT

PERSONAGE OF PERSONS GRANTED CIVIL RIGHTS THAT WERE RETURNED TO FDC CUSTODY

- 11.1%
- 11.3%
- 0.0%
- 0.1%
- 0.3%
- 0.4%
- 0.2%
- 0.2%

Florida Commission on Offender Review
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For information concerning the contents of this report contact:

Office of Executive Clemency
Julia McCall, Coordinator  (850) 488-2952

Office of Clemency Investigations
Stephen Hebert, Director  (850) 487-1175

For information regarding applications for restoration of civil rights; restoration of alien status under Florida law; pardons; commutation of sentence; remission of fines/forfeitures; and specific authority to own, possess, or use firearms, call toll-free (800) 435-8286 or (850) 488-2952 or visit www.fcor.state.fl.us.

Media and Legislative Inquiries
Press inquiries and public records requests regarding the Florida Commission on Offender Review should be directed to (850) 921-2816 or publicaffairs@fcor.state.fl.us.